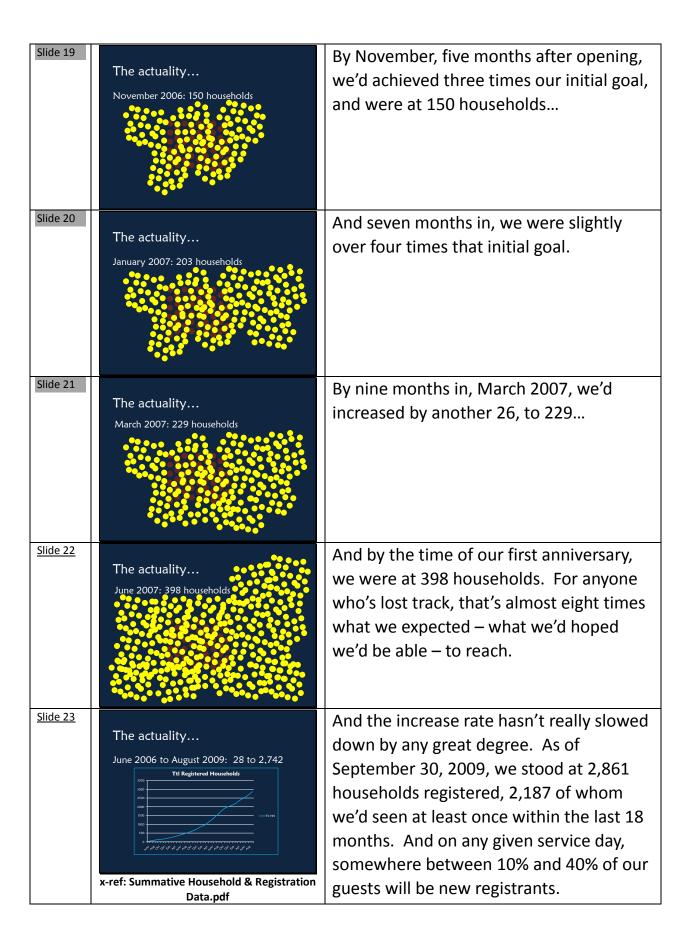
# Slide 1 Good morning. My name is Christine Working Between the Lines: meeting the unmet need of personal and household hygiene Thompson; I'm the minister for the Personal Essentials Pantry at Zion Church. We focus on assisting with the essentials of personal and household hygiene – not a glamorous ministry, but one that's recognizing the demise of the Toilet Paper Fairy sorely needed, just because it's so often been overlooked. Slide 2 Today's presentation is, in fact, on just Personal Essential Pantry how overlooked this need area is - and Zion Church, ELCA what we now know about what's been Helping with the "down and dirty" stuff of personal and household routines: stuff to keep body and soul overlooked. spiffed and neatened There's a lot to say – I could probably speak for several hours – but I'm going to work very diligently at keeping this presentation within our allotted time of 75 minutes, with 15 minutes of that time devoted to your questions and my answers. To make sure that we do have that time, though, I'm going to ask that you keep your questions until the end. Slide 3 To make that easier, you'll notice that the Your hand-out has... handout in front of you has a note-taking A note-taking version of this presentation version of the presentation you're about (with cross-references to other sections); Post-it pads for marking questions; to hear. You'll also notice that there are • An outline of what's on the CD; and • The CD with background information on small post-it pads scattered around. the material being presented Please feel free to use those to mark the slides and pages you want to come back to at the end of this presentation. Finally, although you probably won't be able to make use of it here, you have a CD with further background and more detailed information on this material, with crossreferences noted on the slides to the

specific sections and files on the CD.

Slide 4	Let's Begin at the Very Beginning	What we're going to be discussing is how we got started;
Slide 5	Let's Begin at the Very Beginning Realizing the Extent of the Need	coming to understand the scope of the need;
Slide 6	Let's Begin at the Very Beginning Realizing the Extent of the Need Family Budgets: The Models	looking briefly at the various family budget and economic models involved in poverty research;
Slide 7	Let's Begin at the Very Beginning Realizing the Extent of the Need Family Budgets: The Models What Do We Know?	what we do know now about this need area;
Slide 8	Let's Begin at the Very Beginning Realizing the Extent of the Need Family Budgets: The Models What Do We Know? Product Control and Distribution	what this means for controlling product distribution;

Slide 9	Let's Begin at the Very Beginning Realizing the Extent of the Need Family Budgets: The Models What Do We Know? Product Control and Distribution What We Don't Know	what we still <i>don't</i> know about this area;
Slide 10	Let's Begin at the Very Beginning Realizing the Extent of the Need Family Budgets: The Models What Do We Know? Product Control and Distribution What We Don't Know Where We Can Go From Here	and where we might go from here to better understand and serve this area.
Slide 11	The Need Area Realizing the Extent of the Need Family Budgets: The Models What Do We Know? Product Control and Distribution What We Don't Know Where We Can Go From Here 15' Q&A	Then we'll take time for your comments and questions – and any questions I can't answer, I promise get to back at my office.
Slide 12	Let's begin at the very beginning	Let's begin at the very beginning: How did the Zion Personal Essentials Pantry get started? What inspired it?
Slide 13	The Zion Pantry begins  What more can we be doing for our neighborhood?  x-ref: PEP_History.pdf	The actual seed of the Pantry was planted on May 11, 2006, at an adult ed discussion group. It was one of those lazy, getting-to-the-end-of-the year sessions, when someone asked, "What more can we be doing for our neighborhood?"

Slide 14	You knowfood pantries are always being asked for	And the answer came back immediately, as James said, "You know, food pantries are always being asked for personal hygiene stuff; and the pantries never have it. We should do that."
Slide 15	Personal Essentials Pantry Zion Church ELCA Mission Statement  We have been blessed by God with an abundance of gifts. In response, we share God's love and God's kingdom. We are: Helping with the essentials of personal and household hygiene, showing God's grace and love through these tangible gifts.  x-ref: PEP_Mission_Statement_2008.pdf x-ref: PEP_Plan_of_Operation_ March_2009.pdf x-ref: The_Reasons_Behind_the_ Operations_Plan.pdf	And so we did. We set up a Pantry to deal specifically with the essentials of personal and household hygiene. And that was about the extent of the planning. We'd do it. We'd just do it.  The first two households were registered on June 8, 2006, three and a half weeks after that initial discussion.
Slide 16	Setting our goal  50 households by June of 2007: 50 households in 12 months	When the pantry was set up, the congregation set what they thought was a very optimistic goal – that they be able to reach 50 households by June of 2007: 50 households within 12 monthsWho knew?
Slide 17	The actuality  June 2006: 28 households	By the end of June 2006, we had already achieved over half of that goal, having registered 28 households.
Slide 18	The actuality August 2006: 87 households	By August, we were up to 87 households



Slide 24	Looking at the Extent of the Need	Clearly, we'd underestimated either the scope of the need, or our effectiveness at outreach and publicity.
Slide 25	<ul> <li>Looking at the extent of the need:</li> <li>How many folks need us?</li> <li>How much do they need?</li> <li>Where do we fit in the overall picture?</li> <li>What else is going on?</li> </ul>	Since we weren't doing much of anything to promote ourselves other than just being there, we'd almost certainly underestimated the scope of the need. What was going on here? What had we been missing?
Slide 26	Back to a different beginning  If food pantries aren't doing this is anybody doing this?	Well, we knew that food pantries were being asked to help in this area, but were generally falling short of the need. Was anybody else helping? We started looking
Slide 27	Poverty abatement: What areas are looked at?  - Food insecurity - Access to education - Workforce development and workforce justice - Housing and shelter - Healthcare access and affordability - Transportation - Community resources	Most efforts in the area of poverty abatement are grouped by specific focus areas. While they differ from conference to conference, and committee to committee, most times you'll see a breakdown something like what we've shown here.  But as we looked at what was going on in these areas, we realized that — as important as these areas are — they were all overlooking the necessary building block of personal and household hygiene. No matter how carefully we looked, we couldn't find our mission area directly addressed in any of them; and yet, we realized, our mission area affects pretty much all of them.

Slide 28	On the policy level, personal and household hygiene has been pretty much an invisible need	On the policy level, in fact, this need area seems to be pretty much an invisible need
Slide 29	On the policy level, personal and household has been pretty much an invisible need  - Food insecurity  - Education matters  - Workforce development and workforce justice  - Housing and shelter  - Healthcare access and affordability  - The unbanked and under-banked  - Community approaches to ending poverty	possibly presumed to be part of something in the traditional list of focus areas, but never explicitly included in any of them.  Each focus area pretty much stayed focused.
Slide 30	Food	I mean, if we could get hunger taken care of, we'd be in pretty good shape, right? Who needed to worry about more than helping with food?
Slide 31	Education Education	oh, perhaps some help with education
Slide 32	Education do do	and of course making sure that people could get jobs

Slide 33	Lio Or Education Look	and working to ensure adequate housing
Slide 34	Education Co.	and of course access to health care was important
Slide 35	Kood Echication Continued to the Housing	and we'd probably better take a look at transportation issues
Slide 36	Community Room Education Continued Room Report Repo	and perhaps a look at community involvement– but surely that would cover it, right?
Slide 37	Community  Community  Food  Personal & Household Hygiene  Housing	But in point of fact, if we don't give consideration to personal and household hygiene, <i>none</i> of these areas will function well.

Slide 38	What we do isn't hunger	What we do certainly doesn't end hunger
Slide 39	but folks will eat a lot safer if they can wash the pots and pans they cook the food in.	but folks will eat a lot safer if they can wash the pots and pans they cook the food in.
Slide 40	What we do isn't education	What we do isn't education
Slide 41	but both kids and adults learn a lot better if they aren't worried about classmates teasing them about their clothes, their odor.	but both kids and adults learn a lot better if they aren't worried about classmates teasing them about their clothes, their odor, their appearance.
Slide 42	What we do isn't employment	What we do isn't employment

Slide 43	97	but it's a lot easier for folks to get and
		keep a job when they're able to shower, shampoo, shave, wash their clothes, use
		deodorant
	but it's a lot easier for folks to get and keep a job when they're able to shower, shave, shampoo.	
Slide 44	What we do isn't housing	What we do isn't housing
Slide 45		but the landlord will probably be a lot happier if the floors and windows and
		toilet are cleaned occasionally; and
	but the landlord will be a lot happier if the floors and windows and toilet are cleaned occasionally.	getting the security deposit back will almost certainly not happen without that.
Slide 46	What we do isn't health	What we do isn't health
Slide 47		but folks are much less prone to a whole host of health problems if they can brush
		their teeth on a regular basis, and simple
	but folks are much less prone to a whole host of health problems if they can brush their teeth on a regular basis.	scratches are a lot less likely to turn infected if soap and band-aids are available.
	regulai Dasis.	

Slide 48	The essentials of personal and household hygieneare not taken care of by some "toilet paper fairy."	The essentials of personal hygiene are not taken care of by some "toilet paper fairy" who stops by in the night to replenish the supply and restock the shelves in the bathroom
Slide 49	The essentials of personal and household hygieneare not taken care of by some "toilet paper fairy." They are real needs, that have been overlooked by our social and welfare policies for far too long.	nor are they luxuries that can be left off to one side until all the other needs are met. They are real needs, that have been overlooked by our social and welfare policies for far too long.
Slide 50	The essentials of personal and household hygieneare not taken care of by some "toilet paper fairy."  They are real needs, that have been overlooked by our social and welfare policies for far too long.  They are real needs, that affect all realms of daily and community living.	They are real needs, that affect all of the areas of life, from hunger abatement to housing availability to health care to employment to education to community involvement.
Slide 51	So how come this is so invisible?  Community  Community  Personal & Proposed	So, how come this area is so invisible, so unnoticed? We can't prove it, but here's our best guess.
Slide 52	The way we were	We don't intend to be anti-male here, but a quick look at the general social picture during the 1930s, when we were dealing with the Great Depression, and the 1960s, the time of Lyndon Johnson's "Great Society," reminds us that, for the most part, women were perceived to be at home, and men were predominant in the workplace

Slide 53 Slide 54 Slide 55



...and what happened at home was invisible. Housework just happened: toilet paper magically appeared in the bathroom, soap magically appeared by the sink, clean clothes magically appeared each laundry day, and the house was always spotless.

Silde 54

It was obvious: There was a Toilet Paper Fairy who took care of all such needs, so that Mrs. Wife could appear at the front door, beautiful, poised, and alluring, as Mr. Husband arrived home.

In fact, we have a whole TV genre named after this area – the soap opera – so-called because the chief sponsors were the folks who made laundry soap, dish soap, body soap, hair soap... all of which were advertised only during the day, because that's when the folks who used them were home watching television, while they were doing the laundry, the dishes, the ironing. To everybody else, those products just kind of appeared out of nowhere.



Today, that gender division has been much diminished – though it hasn't entirely disappeared – and these products are advertised day and night.

Nonetheless, they're still, in a way, invisible. It's just that the way they're invisible has changed.

As you can imagine, we get a lot of paper bags coming through our Pantry. As I was unloading one of those paper bags, I was struck by the shopping list that appeared on its side. Right there in front of me was the proof that not *everybody* 

Cont.

Slide 56	Food stamps = grocery stamps - NOT!  • Meat for Sunday • Lunchmeat • Milk • Cheese • Orange Juice • Shampoo • Fruit: bananas? • Green beans • Toilet paper • Bread • Laundry soap • Bath soap   x-ref:  http://www.fns.usda.gov/snap/retailers/eligible.htm	ignores this area – here's a national chain that knows that these products are part of the normal weekly grocery list.  And, indeed, most of us buy our personal and household hygiene products when we're going grocery shopping, whether it's all at one store or across several stores – and so we think of them as just part of our normal drill.  But, food stamps cover <i>only</i> food – no paper products, no soap, no shampoo, no diapers They're <i>food</i> stamps, not <i>grocery</i> stamps.  Personal and household hygiene products may be a <i>part</i> of normal grocery shopping, but they're invisible as far as being an <i>essential</i> part of grocery shopping.
Slide 57	Family Budgets: The Models	So, where are these products in our models of family budgets? How do they get measured in poverty studies?
Slide 58	Family budgets: The models  2  x-ref: MAWKI Economy.pdf x-ref: Referencees.pdf	The simplest answer is: It's really, really tough to be sure.  I have, I think, looked at every paper listed with the Social Science Research Network, and several of the seminal resources, that deal with budget models or economic models. And what I've found is that, although there may be data tucked away, this need area doesn't get broken out and discussed except as "Other," or worse, "Miscellaneous." This wouldn't be so bad, except that this

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category "Other" seems to be a lot more critical than its name would imply. "Other" is almost always seen as "those extras that people buy but don't need," and "Miscellaneous" is even worse that's stuff that probably shouldn't even be looked at by serious researchers, right? Slide 59 But just as we were about to despair... we The family budget: The models found the data, not just commentary, for 2005 Consumer Expenditure Survey Diary the 2005 Consumer Expenditure Survey. · Food and Drinks Away from Home • Food and Drink for Home Consumption Although it looks like our area, of · Clothing, Shoes, Jewelry and Accessories personal and household hygiene, is going • All Other Products, Services, and Expenses to be tucked away and ignored among a whole host of heaven-knows-what x-ref http://www.bls.gov/cex/csxann05.pdf categories... Slide 60 ...we discovered that if we laid aside all All Other Products, Services, and Expenses of the summative discussions and commentary, and went back to the original data, we could actually find something! According to this information, the amount spent on our area amounted to approximately 3.3% of the "normal" household budget. Slide 61 But that was for the "average" family. If All Other Products, Services, and Expenses we look at lower income levels, things change, and change somewhat disturbingly. Looking at the data by quintile, we find that the rate grows as household income decreases: from 2.65% of household income for the highest fifth of income levels to 8.4% for the lowest fifth of income levels. And that's with total dollar expenditure reduced to only a fifth of that at the highest fifth, and only half of that at the median level. In other words, the folks at the bottom are spending only one

dollar for every five that the folks at the top are spending – but that's now triple the percentage that the highest income folks spend.

Unless there's a real difference in the need for personal and household care between these two extremes, something's out of whack – and we don't seem to be recognizing it.

### Slide 62



**x-ref** <u>aspe.hhs.gov/poverty/contacts.shtml</u>

You remember I talked, a dozen slides or so ago, about, quote, "the way things were," unquote?

Many if not most of these models have their origin in a study done by Mollie Orshansky in 1963 and 1964. An economist working for the Social Security Administration, she was working to develop a measure to assess how opportunities varied for families with children with varying economic resources. It's important to note that she was *not* trying to develop a definition for a poverty threshold. It's just that her study was about the only one around when Lyndon Johnson's administration decided to declare war on poverty — and they coopted her study into their program.

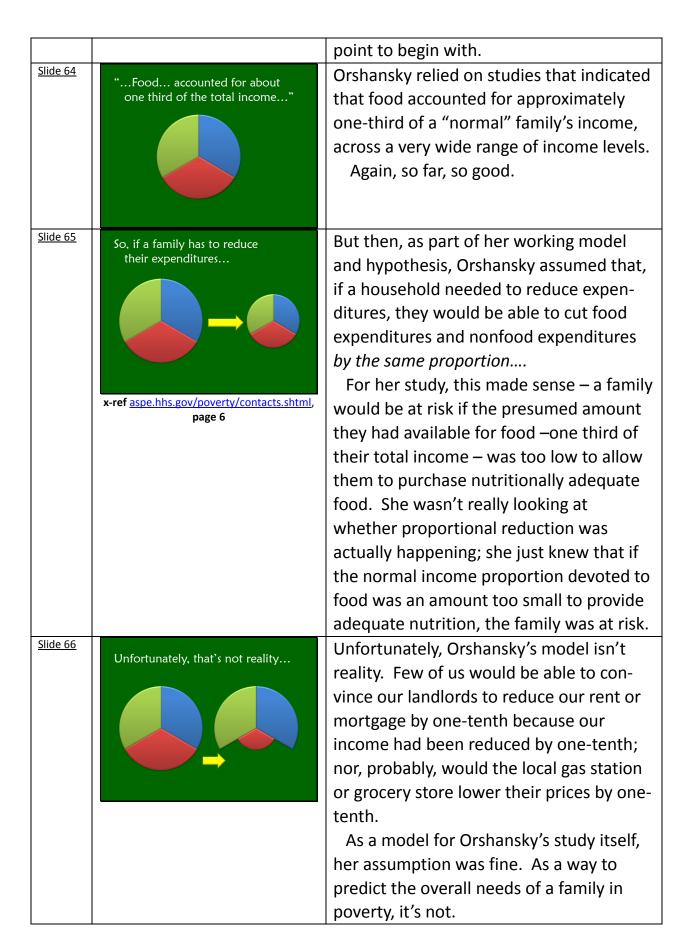
# Slide 63

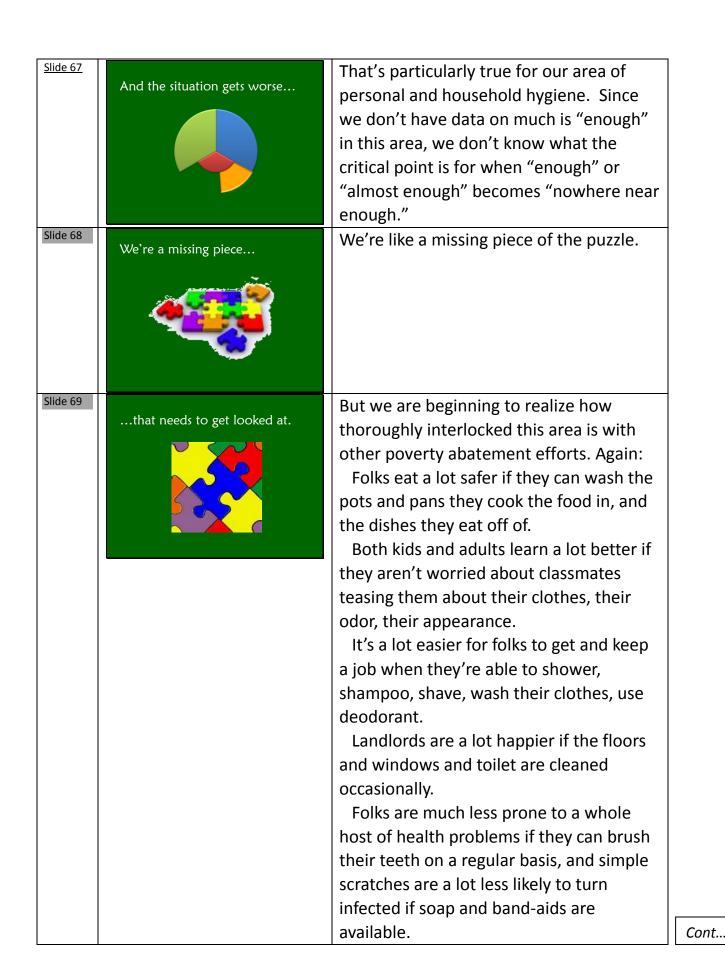
## Orshansky's poverty thresholds

- How much nutrition is adequate for a family of a given size?
- · How much will that food cost?
- If a family can't afford that much....

Orshansky's working model – which, again, was *not* intended to serve as a model for poverty thresholds as such – began with the definition of how much, of what type, of food was needed to provide a family of a given size with adequate nutrition.

So far, so good; understanding how much food was needed, and the cost of that food, gave her a relatively stable data





And getting involved in the community is a whole lot easier if folks don't turn away because of body odor or appearance; we've even heard of libraries that will eject patrons because of body odor. Slide 70 So where do all these questions, where does all this research leave us? What do What Do We Know? we know? Slide 71 You'll remember this graph – it's the Looking at the demographics number of our registered households Ttl Registered Households since June of 2006. This is the beginning of what we know. The response to our service has been many, many orders of magnitude greater than we anticipated. x-ref: Summative Household & From this we can conclude either that Registration Data.pdf there are a lot of greedy folks in Madison - or that personal and household hygiene is indeed seen by those living in poverty as a real need. The response has been so great, in fact, that we've given up trying to predict future enrollment; every time we tried to forecast the increase in the number of registered guests, we fell short. This isn't to say that we don't understand the importance of trying to forecast growth; but right now, we don't actually know that we have enough data to do a good job of forecasting. So for now, we're trying to figure out what data we do have, and what it means.

# The "typical" household

- 2,861 registered households
- 8,714 individuals
- Average household size: 3.05
- 4,584 females
- 4,130 males
- Youngest household member: newborn
- Oldest household member: 95 years (all data as of September 30, 2009)

One of the first questions we might ask is, "What does the 'typical' household look like?"

The quick answer is: There is no typical household.

We know that we have 2,861 registered households with 8,714 individuals; we know that the average household size within the PEP guest population is just over 3, a little bit larger than in the general population.

We know that we have 4,584 females and 4,130 males. We know that our youngest household member at just about any point in time is a newborn, and that our oldest member is 95 years old.

## Slide 73

# The geographic distribution...



x-ref 2008 Geographic Distribution.pdf

We also know that we draw from a wide geographic area. This map was prepared for our second anniversary, in June of 2008, so the numbers have gotten larger, but the general distribution is about the same. There are certainly areas of the county where our guests are less concentrated, but there's no area that's immune to people experiencing poverty.

There is a pretty high concentration within the 53704 and 53714 ZIP codes: this is almost certainly due to the Pantry's location. We're the yellow star just above and right of center on this map, and we're just about *exactly* on the dividing line between those two ZIP code areas.



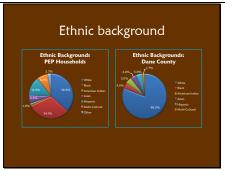
x-ref 20-Household Snapshot.pdf

Again, though, as you can see, we really don't have a "typical" household. We have single-person households, households with only males, with only females, with two adults, with multiple adults.

This figure shows a semi-randomly selected 20 households – every 125<sup>th</sup> household, starting with Household #1. (Of course, this isn't truly random; however, there was no cherry-picking of households to come up with any sort of quote "representative" un-quote sampling of size or composition.)

So, let's look at our household data from some other angles.

Slide 75



x-ref Analysis of Ethnicity – October 2009.xls x-ref Analysis of Ethnicity – October 2009.pdf

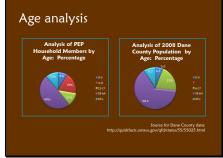
We might begin with ethnic background. The numbers here come from information provided by Pantry guests during October of 2009. Again, it's not a scientifically random sampling, but it was not handpicked or manipulated in any way.

It is absolutely *not* surprising that people of color are much more prevalent within our guest population than within the general population of Dane County. In fact, people of color comprise more than half of our population, while they represent less than one-quarter of the general population. The largest percentage increases come in the African-American and Latino populations, which are about nine and three times greater, respectively, than in the general population.

What *is* distressingly surprising is that many of the folks who are around our building during the week assumed that people of color made up much *more* of

our service population than is the fact; they were assuming that our guest population was more like 90%+ African-American. A *very* uncomfortable surmise, for a whole lot of reasons.

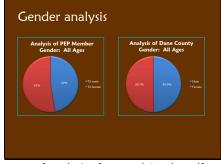
Slide 76



x-ref Analysis of Age and Gender.pdf

And as is the case with so many measurements of poverty, children are overrepresented in the Pantry population compared to the general population. Infants, children and youth account for about half of our population, but only about a quarter of the general population.

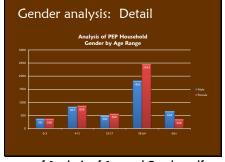
Slide 77



x-ref Analysis of Age and Gender.pdf

On the other hand, gender distribution for the Pantry members proved to be much more similar to the distribution in the general population than we had anticipated. Typically, poverty affects females much more than it does males; but in our case, the disparity is a matter of no more than 2 percentage points.

Slide 78



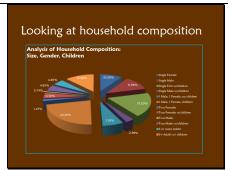
x-ref Analysis of Age and Gender.pdf

However, when we look at the gender of the Pantry population in more detail, there are some interesting discrepancies.

Notice that across dependent children, the ratio of male to female is what we'd expect given the distribution in the general population. However, for adults between 18 and 64 – the age range we would expect to see for head of household – we see a much stronger presence of females. Females make up 57.5% of the individuals in this age range, compared to 42.5% male. Not a surprise; it's been known for decades that poverty hits single-female-headed households disproportionately. If anything, it's a surprise that the discrepancy is this low.

Somewhat surprising to us was that males predominate in the 65+ category. Within the general population, females tend to be predominant in this range. Here, however, males outnumber females almost 2:1. Why? We don't yet know....

Slide 79



x-ref Analysis of Household Composition.pdf

As we mentioned earlier, there is no "typical" household. There is, in fact, a great variety. Unfortunately, we don't currently have parallel data for the general population to compare these data to. Within our population, we know anecdotally that there are many households that are three (or more) generations, many that are partners plus adult relatives or adult friends. It would be interesting to be able to compare this to the general population.

One of the temptations, of course, is to label "atypical" households as abnormal and pathological – that is, the fact that they are atypical is a direct cause for their being in poverty. We need to remind ourselves that it is frequently the reverse: that is, poverty causes households to adopt coping strategies that are "abnormal" as compared to the general population, but that help achieve economic survival for households living in poverty.

Slide 80



x-ref Analysis of Gender of Primary Across Households.pdf

Another aspect to examine is that, considering that this area is so often characterized as "women's work," there is a fairly high percentage of men who are the main Pantry contacts within these households.

Mostly it's women who are the shoppers, but not always. For households

with only one member, for example, we have a little more than 10% more men than women. And where there is one adult (only) in the households, it's about 75% as likely to be a male-headed household as it is a female-headed household — we have 96 male-headed households, and 126 female-headed households.

Where there are two adults (only) in the household, it's almost evenly split between the genders as to who registers and therefore does (at least the first) shopping.

Where we have adults and children, it goes as we'd expect from the normal population; there are 434 households where the adult female registered for herself, her male partner, and children, and only 100 households where the adult male registered for himself, his partner, and children; and we similarly see that households with three (or more) adults and children are primarily registered by a female.

Slide 81



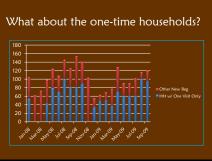
x-ref Analysis of Household Visits.pdf

Another measure of household activity, of course, is how many visits are "typical" of household use. We don't have definitive numbers yet, mostly because our tenure as a pantry is too short, and we don't know what constitutes a "typical" tenure for a household.

However, we were somewhat surprised to learn that the majority of our guests have made only one visit to us. We don't (yet) know the *why* of this. As we'll see in a minute, this huge number – some 1,232 – can't be accounted for as all having

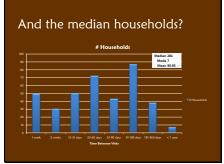
registered within the last couple of months. Are they households who were experiencing a sudden but very short-term crisis? were they so frustrated by what they didn't get or we didn't do that they never came back? have they moved away? We don't know the answer; but we should probably try to find out.

Slide 82



x-ref Analysis of Household Visits.pdf

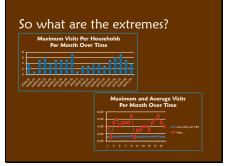
Again, we don't know the reasons for so many households needing or making only one visit. We thought it might be interesting, however, to look at the number of these households across time that is, by date of registration – in relation to the total number of new registrations across that same time. There don't seem to be any particular patterns to observe here – except perhaps that if February, March, and November of 2008 – which are the only months with no single-visit household registrations -were particularly cold or stormy months, the households we saw may have been those particularly desperate for or in need our services, and that there is a correlation between such desperate need and ongoing need. For now, we at least know that a lot of our households visit us only once; the stereotype of families in poverty as being longterm, dependent users of services clearly does not hold up at this Pantry.



x-ref Analysis of Household Visits.pdf

The next most frequent number of visits and the median number of visits overall is 2. There are 377 households that have made two visits, and two visits only. According to our data, they are all households who have registered since January 1, 2008 and before September 30, 2009. We really can't say much more than that at this point in our analyses; but it is worth noting that there are 11 households where more than a year elapsed between the first and second visit. Indeed, there are two households who have 560 days between their two visits – almost two weeks more than the 18 months we have been using as a rough guide to judging a household as inactive.

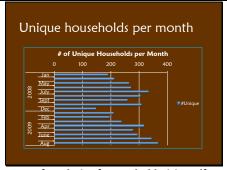
The average or mean gap between first and second visits is about 91 days, but the variance in lapsed time is significant, as you can gather by the statistical calculations of mode and median. The median value – the halfway point between the shortest and longest period between visits – is 281. One week between visits is the most common value; and for whatever it's worth, of these 49 households, more than two thirds visited only in 2008. Again, these households may have made only two visits because they got frustrated with our procedures or with what we weren't able to provide them; or it may be that they were in a crisis situation, came to us for help for a week or so, and then didn't need us again. We just don't know. We should try to find out.



x-ref Analysis of Household Visits.pdf

On the other hand, our Pantry policies, which allow visits on an as-needed basis, means that some households come back repeatedly to ask for the products that we were out of on their first, second, third, fifteenth, sixteenth... visits. Our most frequent guests may visit us seven times out of nine sequential service shifts – in the hopes that, eventually, they'll be able to get all of the products that their households is eligible for on the basis of household composition. This isn't always a very helpful strategy – the family may spend much more in time and transportation costs than they receive from us – but it's a strategy that a number of families use. And, until we get the funding to stock *all* of the products in *close to* the quantity needed, it's a strategy that we'll almost certainly continue to see. As you can see, however, the *average* number of visits per month – the blue line in the lower graph – stays quite stable..

Slide 85



x-ref Analysis of Household Visits.pdf

We also looked at the number of unique households visiting us each month. How many *distinct* households do we actually see each month? And what's the average number of visits each household makes?

Again, we don't have sufficient longitudinal data to explain the peaks and valleys here. We do know, as we saw in the previous slide, that the average number of visits per household per month has stayed roughly the same, at about 1.2 visits per household per month, within our data. Is this because our households are accustomed to the typical limits they

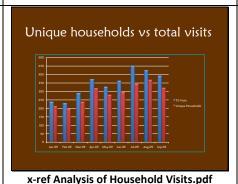
face with other direct service agencies, of one visit per month? Are they consciously timing their visits to coincide with the defined lifespan and therefore availability of products under our software system? Again, as yet we simply don't know.

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It's a pretty obvious correlation, but we present it here nonetheless; generally speaking, when the number of new registrations goes up, so does the number of households that we see each month. It's not, though, a direct 1:1 correlation. You'll notice that in February, the number of new registrations did go up, but the number of unique households went down. From May through August, the number of unique households increased more than the number of new registrations; and in September, although the number of new households increased slightly (there were 116 new registrations in August, and 119 in September), the number of unique households decreased quite sharply.

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this data, but not quite so coherently as in this chart, which looks at the number of unique households visiting each month versus the total number of visits each month. As we mentioned earlier, we're running a pretty consistent average of 1.2 visits per household, although the total range of the number of visits per household can vary quite a bit. We're showing the data from this angle just to be sure we've checked all possible angles. If nothing else, it gives you an idea for the

In some ways, we've already peeked at



x-ref Product Distribution Patterns.pdf

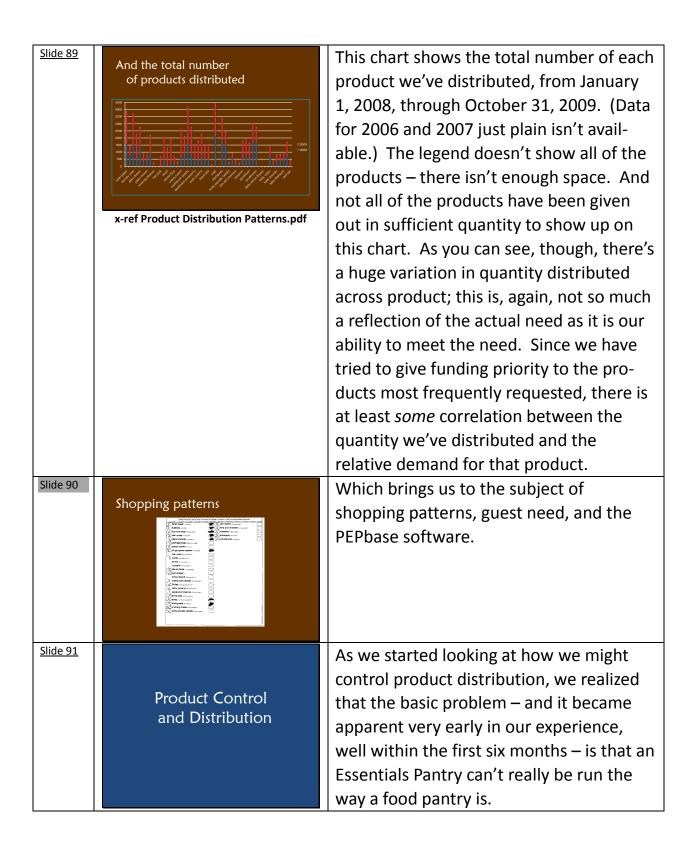
total number of orders that we might handle in a given month; our peak, in July, was 450. We'd be just as happy being able to stay at the 300-350 range.

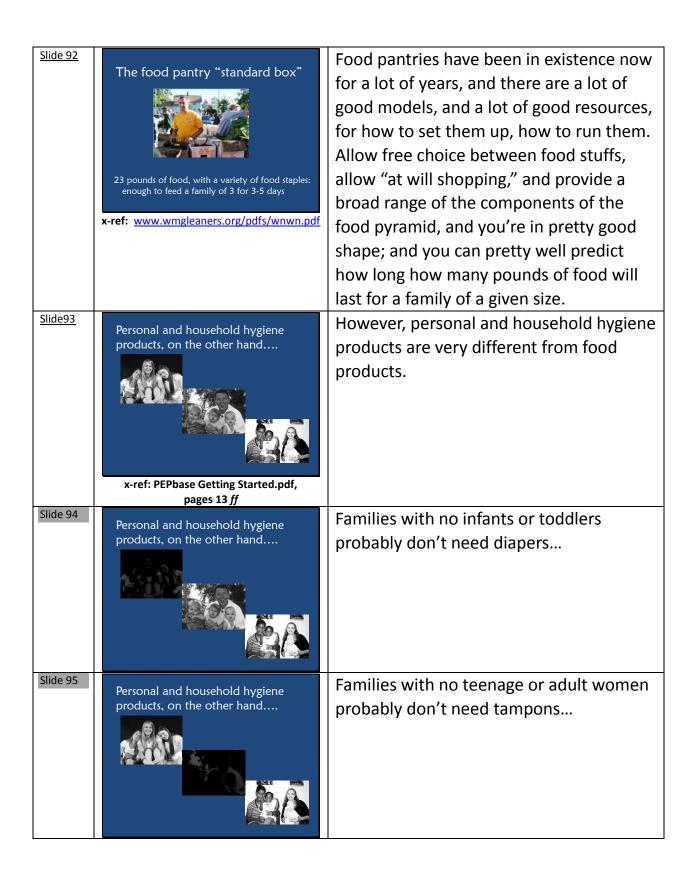
If the number of total visits we handle each month seems large, the number of products distributed per month is dauntingly large. This graph may be the same physical height as the last one, but the scale is vastly increased – more than ten times larger, in fact.

Here, we have data starting with January of 2008 – although as you'll see in a few minutes, the quality of data changes greatly between 2008 and 2009. (You'll notice, also, that we have no data for February, March, or November of 2008; those spreadsheets apparently never got translated and read into PEPbase.)

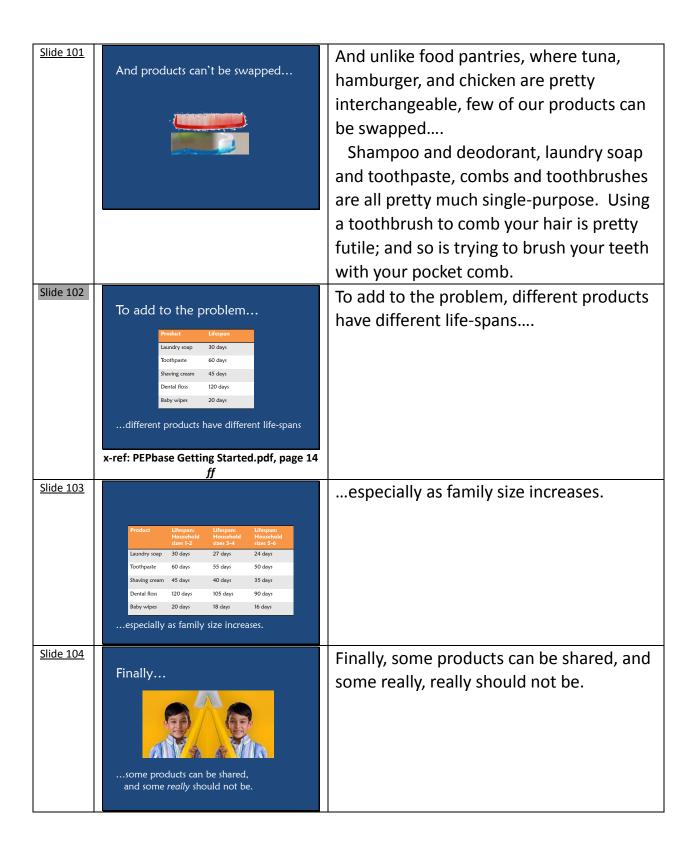
The overall average number of products provided per visit has been staying between 13 and 16 throughout this time, and has been pretty consistent at about 14 for January through September 2009.

Unfortunately, that average is more a reflection of our limitation on funds than it is of the need itself. As we'll be discussing in a few minutes, when we analyzed our ability to fill the requests from our guests, we were only reaching about 50% fulfillment. While this datum is somewhat skewed because of the guests' ability to make multiple sequential requests for products they haven't received, we still would probably have distributed half as many again more products than we show here.





Slide 96	Personal and household hygiene products, on the other hand	Families with no teenage or adult men probably don't need men's deodorant.
Slide 97	But then there are exceptions	On the other hand, there are families with special needs:
Slide 98	But then there are exceptions	Some individuals have medical conditions that cause incontinence, so that they continue to need diapers well after the "normal" age for potty training – even into adolescence or adulthood.
Slide 99	But then there are exceptions	Some families have members with allergies, and need fragrance-free products.
Slide 100	But then there are exceptions	And some children reach puberty far earlier than "normal," and need deodorant, razors, menstrual products.



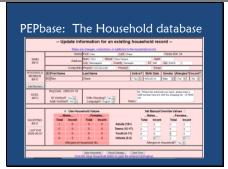


x-ref: PEPbase Getting Started.pdf

The PEPbase software that we designed is based on the presumption that we need to be able to control the *product*, not the *guest*. That makes *much* more sense – as well as being more gracious and grace-full for our guests.

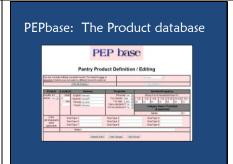
PEPbase consists of three databases, along with the user input and error-checking and control routines to let them communicate.

Slide 106



The Household database gives us the information about household composition and demographics. We know who's associated with what household; we know how many people are in it, how old they are, and what gender they are; we know if they have special needs; we know whether there are language or reading difficulties; we know where they live.

Having this information means that we don't have to restrict shopping privileges to just one member of the household, or ask that they keep track of an identity card, or go through the same grilling every time as to who/ how/ what. No matter who comes in to do the shopping, we can find their household; no matter how long it's been since they last visited, we know how old everybody is; and nobody has to continually explain allergies or incontinence or overly precocious 10-year-olds who need deodorant.



The Product database records the information for each product, essentially defining it. Is it for personal use only, or can it be shared by the entire household? Who would or would not be expected to use it? Is there anybody who absolutely shouldn't use it? How long should it last for this family? What's its name in Spanish? in French? in Hmong? Do we currently have it on our shelves, or is it out of stock?

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The Shopping History database is very simple: it tells us who got what, and when they got it, and how many of *it* they got.

Slide 109



x-ref Control Systems.pdf

With the information from these three databases, the software has the information it needs to generate a customized shopping list for *this* guest at *today's* visit.

Is this household eligible for *all* of the Pantry's products? Or do we knock off women's deodorant and menstrual products because the only female in the household is still only 6 years old?...

Are there any products that this household has received within that product's lifespan? Ah – they got laundry soap when they were here last week; they really shouldn't need that again this week. And they got toothbrushes last week, too; they shouldn't need those for another four months.

With this information, we won't be handing out products that shouldn't be

needed by our guests, but there's no arbitrary constraint on what's available to them. They aren't done out of a product because they didn't request it in January and it's not on the February shopping list; but neither can they request a product every week that should last them months.

We have the control we needed, but we've done it in terms of controlling the product, not restricting our guests. We've done it, essentially, by analyzing the need first, and then trying to match the control to the need, rather than matching the need to the control.

Slide 110



x-ref: Shopping Snapshots.pdf

So, what effect has the implementation of PEPbase had on shopping patterns? What can the shopping patterns tell us about this need area?

To start exploring these questions, we looked at the five households that have made 20 visits. Again, like almost everything we're reporting here, this wasn't a very scientifically chosen subset, but it gave us a reasonable number of households to examine, who we thought had a fair chance of giving us reasonable variance in product requests. Although we hadn't selected on this basis, we were fortunate that all of them had made multiple visits in both 2008, before the PEPbase shopping history was implemented, and in 2009, when we had the full control provided by the Product and Shopping History databases.

#### 2008 capabilities

- Full access to household composition
- Honor system: "Please don't ask for what you've already gotten"
- Some information available on shopping history

## 2009 capabilities

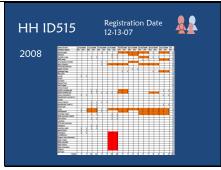
- Full access to household composition
- Full access to shopping history information
- Full linkage of product and shopping history, so product distribution limited by function

x-ref Control Systems.pdf x-ref PEP\_History.pdf x-ref Summative Household & Registration Data.pdf

During 2008, we had removed the previous restrictions on the frequency and number of visits that households could make. In retrospect, we should have waited until PEPbase was fully operational – but we had already seen how difficult it was to control number or frequency of visits with our old paperbased system, and we believed that PEPbase would be operational much earlier than it in fact was. So, for 2008, we essentially operated on an honor system, asking our guests to refrain from requesting any products they'd gotten that they were still able to use – for instance, shampoo that was still half-full.

In 2009, PEPbase became fully operational, and guest shopping lists changed from "anything goes, but please use restraint" to computer-controlled lists specific to *that* household *at that visit*.

Slide 112



x-ref: Shopping Snapshots.pdf

This household has been with us since December of 2007; coming so late in 2007, they did not have much experience with the original system of limited visit frequency and number. As you can see from the orange and red highlights, there were significant problems with products being given out more frequently than they should have been (the orange highlights) or inappropriately (the red highlights). Since there is no child 3 years or younger, nor any child who is medically incontinent, there is no reason for this household to have needed diapers or any of the ancillary products.





By contrast, the 2009 snapshot shows very little inappropriate product distribution – and all of that is actually due to Pantry error, not guest requests. The two products distributed in error in the column highlighted in blue were due to the fact that the computer system was down, and therefore the shopping history could not be checked. In the third instance, the guest was only eligible for one woman's deodorant (having already received one of the two deodorants allowed to the household within product lifespan), but requested two – and the Pantry staff member didn't think to check the guest's request against the maximum indicated on the shopping list.

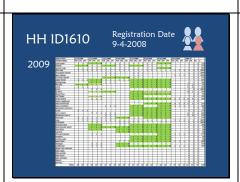
We also now have information on what products the guest requested that we were unable to fill – information that we had not had in 2008. As you can see, there's a lot of that; our overall fulfillment rate for this guest across all of 2009 was only 41%. On the other hand, the products that we were unable to fill remained available to this household, as you can see by the long horizontal stripes of green, where a product was requested across multiple sequential visits. (The lighter olive green indicates product where we were able to fill some but not all of the number of items requested – 1 hair pick rather than 4, 1 comb rather than 3.)

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Household 1610 registered relatively late in 2008, when we were beginning to think that we might have developed reasonable success in explaining the honor system of product requests. Unfortunately, this household is Cantonese, and English is very definitely a second language for them. As you can see, they were getting products *very* frequently; the first eight visits, in fact, occur within the space of less than two months. We also have an extraneous infant product – baby shampoo – provided when there are no infants in the family.

Slide 115

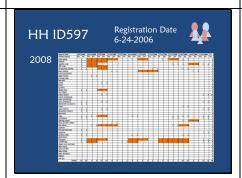


With the onset of the new system in 2009, several things change. One of the changes we can probably attribute to increased command of English; we begin to see requests for products that had been almost completely ignored in 2009 men's and women's razors and deodorant. Again we see products requested across multiple sequential visits, indicating that these products remained in demand. If you look closely, you may also be able to notice that when we were able to provide some but not all of a particular product, the quantity that the guest was authorized to request on the next visit was adjusted. With lip balm, for instance, the household received 2 of the requested 4 on June 18; for the August 16 visit, the authorized quantity changed to 2.

This is also a household that has visited since September 1 of this year, so the number of requested products that were not provided has diminished greatly as far

as the visual record is concerned.
Unfortunately, this is probably not a reflection of diminished demand; beginning in September, we have been inactivating any products we do not have on the shelf, so that they do not even appear on the shopping list.

Slide 116



This household was one of our earlier registrations, having begun with us a mere two weeks or so after we opened. Most of us at the Pantry – and certainly I – would probably also have described the household, and especially our primary contact, as one of our more troublesome.

However, impressions are not always based on fact. I will confess to more than a little surprise (when I discovered that this household was one of the five to be snapshotted) at how little this household has actually asked for. Now, this may be because, for 2008, we have only the data on the products that were actually given to the household; the "requested" is an automatic echo of the "received." It may be that she actually requested five or ten or twenty times the number of products shown here, but that we simply don't have the data to show it. She has, as you can see, been a fairly regular visitor; her first five 2008 visits occur within the space of two months; after that, she varies between about every two weeks and every month.

She has certainly been typical in repeated sequential requests for products that should in fact have lasted her longer. However, there are also long spells where

**Slide 117** Slide 118



she has at least not *received* – again, she may have *requested* – more than a handful of products.

The 2009 data may very well be more typical of this household's request patterns – although we must also point out that the visits have gotten much further spaced out. Her last visit in 2008 was December 4, and her next visit does not occur until four months later.

She also seems to have switched strategies markedly, asking for the full authorized quantity of most products she is eligible to request. Have her circumstances changed, that she has fewer resources than she did in 2008? Has the "authorized" nature of her shopping list — that is, the fact that her shopping list is more explicitly described as containing all products that her household is eligible for — changed how she views the Pantry's resources? The numbers themselves don't answer those questions — but they are questions we need to be asking.

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In contrast to Household 597, which we had incorrectly judged as a problem household, we had seen this household as one of our more understanding, compliant households. The data showed the situation to be quite different. While few of the noncompliant requests are truly egregious, there are three visits between October 2 and October 16 – a period of only two weeks – where this household requested and was given multiple tubes of toothpaste, of shaving cream, of conditioner, and various baby products. In

Slide 119



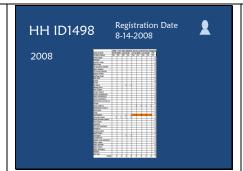
addition, there is one instance where the household requested and received three packs of diapers – with only one infant in the household.

With the implementation of PEPbase in 2009, the noncompliance essentially disappears, at least as far as the guest's actions. There are two instances where the guest received *both* diapers *and* pullups, but that is the result of Pantry staff not understanding or not enforcing the policy of either/or rather than both.

This guest also benefited from PEPbase's ability to override the normal policies regarding who can request and receive deodorant and razors. Her son, who is only 9, has reached puberty, and definitely (according to his mother, who should know) needs to use deodorant. By telling PEPbase to use the override values for the household, and counting the son as an adolescent in the Manual Override Values, PEPbase automatically generates a shopping list that not only includes women's deodorant for the mother but men's deodorant for the son.

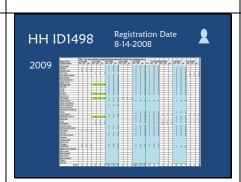
We again see multiple rows of green, where the guest requested but did not receive a product, and re-requested it the next visit. This information is part of the data that we consider as we decide the relative demand for the various products, and how we will use our limited funds.

<u>Slide 120</u>



Household 1498 also registered relatively late in 2008. He also served (and serves) as a staff member, so we would not expect to see – and indeed do not see – much in the way of compliance problems. In fact, the only product for which he's noncompliant is toothpaste. Since this gentleman is homeless, it is entirely possible that he lost the toothpaste he'd received, and needed to request another tube. He may also have given a tube away to someone at the shelter, knowing (however erroneously) that he would be able to get a replacement tube from us.

Slide 121



By contrast, 2009 is marked mostly by visits where he was eligible for products, but did not request them – all of the visits highlighted in blue. This is an aspect of PEPbase's capabilities that we had not been aware of. When we reviewed the compiled shopping history reports, these visits would have been almost completely ignored, because, although he was eligible for a product, he did not request it, so, unless we reviewed the numbers very carefully, we wouldn't see his visits. However, they still count as visits, so they show up when we look at the number of unique households each month, and they show up when we look specifically at visit history by household.

Because this gentleman is a Pantry staff member, he could have – and probably did – look at what was authorized for him on these visits, look at what we had on the shelf (all of the visits on this page are prior to September 1, when we began de-

Slide 122	In summary, we know that there is very little data currently available on this need.	listing out of stock products), and determine that, of those few items that we in fact still had on our shelves, he needed them less than he thought our guests did.  In summary, we know that there is very little data currently available about this need, and that we need much, much more information than we have.
Slide 123	In summary, we know that this need area is larger than most of us had assumed.	We know also that this area of need is larger than most researchers, and most people generally, had assumed or had given thought to.
Slide 124	In summary, we know  That personal and household hygiene are important for the success of other poverty abatement areas.	We know that personal and household hygiene is important for the success of other poverty abatement areas. It's true that if someone is in immediate danger of dying of starvation they won't be particularly concerned about washing their hair — but again, the best food in the world won't be put to good use if they can't wash the pots and pans they cook with, or the plates and silverware they eat with.
Slide 125	In summary, we know  That completely free access to and choice of products means inequitable distribution.	We know that relying on the honor system isn't really effective. It's not so much greed as that folks who believe themselves to be in a scarcity economy will, automatically, hoard. That also means that <i>some</i> folks will ask for and get <i>more</i> product, more <i>often</i> , than they truly need, while others won't receive enough.



x-ref: Fulfillment Analysis procurement efforts. However, it's also starting to give us a handle on how *much* product might in fact be enough product. Slide 131 We have noticed that as we were more What they might show... able to provide product – as our overall fulfillment reached 50 percent – we also seemed to see an increase in the average number of days between visits. And for those products where we can reach at least 65% fulfillment, we seem to have greatly decreased frustration on the part of our guests, shown in a greatly decreased number of requests of "Please, I'm completely out; isn't there any way that I can get...?" We are hoping that this means that our defined product lifespans are, if not true reflections of reality, at least adequate reflections of reality. We're also hoping it means that these numbers are valid predictors of how much product is needed for a given population size. Slide 132 But the numbers really don't confirm that ...and what they don't. our lifespan definitions are accurate; they only confirm that our guests seem to be able to cope with our definitions. We do know that requests for products with fulfillment rates of 30% or less are artificially high – because they are repeated requests for products we didn't have in stock – but we don't know how much too high they are. How many of these are repeated requests by the same household? We also need to look at indirect effects of increased fulfillment. We do know, again anecdotally and from informal review, that when families get a larger

45

percentage of what they asked for, they tend to visit less frequently – which means that they don't need to spend as much on gas or busfare to get to us. How much money does that free up for them to use for their utility bills, their rent, or the household products they didn't get from us?

Slide 133



We also don't know how culture affects this need area. We do know from our experience that there are many products that "typical" Americans (if there is such a thing) would regard as standard that our Hmong families find exotic and strange. We also know that the needs of people of color for skin and hair care products are very different from those of Caucasians. But we don't know what else we might be overlooking, or even how best to look into the subject.

Slide 134



We don't even know if we're overstating how few resources are going to this need. We've done every search we can think of, and besides the two other essentials pantries here in Wisconsin, inspired by the Zion model, we've only been able to locate three other pantries of this sort: one in Quincy, Massachusetts, founded in 2004, and two in Maine, begun just this year. Are there others out there? If so, where? and how do they operate?

Slide 135	Where We Can Go From Here	So, where can we go from here? Where should we go from here?
Slide 136	What are the "normal" costs?  x-ref: http://www.bls.gov/cex/csxann05.pdf	Although we have normative descriptive data for this area, we really have no idea what the "normal" needs are. How much does it cost to adequately maintain self and home?  We need to start taking "women's work" and "housework" seriously enough to look at the costs involved. There are ads all over TV these days about the cost to maintain this or that car; can we develop similar measures for maintaining home and family?
Slide 137	What's the supply pipeline?	Given that we know that there is a need, we need to start working together to figure out the supply pipeline for pantries such as ours. Are there reliable sources of donated products similar to those for Feeding America and food pipelines? Can we set up cooperative buying agreements? Should we be looking at separate supply networks, or can we work with the agencies already supplying folks doing direct service? What's the best way to explore this question?

